

**COLLEGE OF THE SEQUOIAS  
COMMUNITY COLLEGE DISTRICT**

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**PROPOSITION 39  
GENERAL OBLIGATION BONDS  
AUDIT REPORT**

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**JUNE 30, 2011**

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**COLLEGE OF THE SEQUOIAS  
COMMUNITY COLLEGE DISTRICT**

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**PROPOSITION 39  
GENERAL OBLIGATION BONDS  
FINANCIAL AUDIT**

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**JUNE 30, 2011**

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**COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT  
REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

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JUNE 30, 2011**

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*FINANCIAL SECTION*

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## INDEPENDENT AUDITORS' REPORT

Governing Board and  
Citizens Oversight Committee  
College of the Sequoias Community College District  
Visalia, California

We have audited the accompanying financial statements of the College of the Sequoias Community College District (the District), Revenue Bond Construction Fund (Proposition 39), as of and for the year ended June 30, 2011, as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the financial statements present only the Revenue Bond Construction Fund specific to Proposition 39 and are not intended to present fairly the financial position and results of operations of College of the Sequoias Community College District in conformity with accounting principles generally accepted in the United States of America.

As discussed in the notes to the financial statements, the accompanying financial statements reflect certain changes required as a result of the implementation of GASB Statement No. 54 for the year ended June 30, 2011.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Revenue Bond Construction Fund (Proposition 39) of the College of the Sequoias Community College District at June 30, 2011, and the results of its operations for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2011, on our consideration of the District Revenue Bond Construction Fund's (Proposition 39) internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in conjunction with this report in considering the results of our audit.

Our audit was conducted for the purpose of forming an opinion on the financial statement that comprises the District's Revenue Bond Construction Fund (Proposition 39). The supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the District's Revenue Bond Construction Fund (Proposition 39) financial statements. Such information has been subjected to the auditing procedures applied in the audit of the District's Revenue Bond Construction Fund (Proposition 39) financial statements and, in our opinion is fairly stated in all material respects in relation to the District's Revenue Bond Construction Fund (Proposition 39) financial statements taken as a whole.

*Vannetti, Ellis, Day & Co., LLP*

Fresno, California  
December 28, 2011

**COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT  
REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

**BALANCE SHEET  
JUNE 30, 2011**

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**ASSETS**

Cash and cash equivalents	\$ 26,210,841
Prepaid expenses	57,894
<b>Total Assets</b>	<b><u>\$ 26,268,735</u></b>

**LIABILITIES AND FUND EQUITY**

**LIABILITIES**

Accounts payable	\$ 2,267,570
<b>Total Liabilities</b>	<b><u>2,267,570</u></b>

**FUND EQUITY**

Nonspendable	57,894
Restricted	23,943,271
<b>Total Fund Equity</b>	<b><u>24,001,165</u></b>
<b>Total Liabilities and Fund Equity</b>	<b><u>\$ 26,268,735</u></b>

The accompanying notes are an integral part of these financial statements.

**COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT  
REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCE  
FOR THE YEAR ENDED JUNE 30, 2011**

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**REVENUES**

Local revenues	\$ 426,000
<b>Total Revenues</b>	<u>426,000</u>

**EXPENDITURES**

Current Expenditures	
Books and supplies	3,433
Services and operating expenditures	255,748
Capital outlay	<u>15,865,699</u>
<b>Total Expenditures</b>	<u>16,124,880</u>

**EXCESS OF REVENUES OVER**

<b>(UNDER) EXPENDITURES</b>	<u>(15,698,880)</u>
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**OTHER FINANCING SOURCES (USES)**

Other sources	<u>15,004,747</u>
<b>Total Other Financing Sources (Uses)</b>	<u>15,004,747</u>

**EXCESS OF REVENUES AND OTHER**

**FINANCING SOURCES OVER (UNDER)**

**EXPENDITURES AND OTHER USES**

(694,133)

**FUND BALANCE, BEGINNING OF YEAR**

24,695,298

**FUND BALANCE, END OF YEAR**

\$ 24,001,165

The accompanying notes are an integral part of these financial statements.



# **COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

## **NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011**

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the College of the Sequoias Community College District Revenue Bond Construction Fund (Proposition 39) conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants. The College of the Sequoias Community College District Revenue Bond Construction Fund accounts for financial transactions in accordance with the policies and procedures of the California School Accounting Manual.

#### **Financial Reporting Entity**

The financial statements include only the Revenue Bond Construction Fund of the College of the Sequoias Community College District used to account for Proposition 39 projects. This Fund was established to account for the expenditures of general obligation bonds issued under the General Obligation Bonds Elections of 2006 (Hanford Campus) and 2008 (Visalia Campus and Tulare Campus). These financial statements are not intended to present fairly the financial position and results of operations of the College of the Sequoias Community College District in compliance with accounting principles generally accepted in the United States of America.

#### **Fund Accounting**

The operations of the Revenue Bond Construction Fund are accounted for in a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Resources are allocated to and accounted for in the fund based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

#### **Basis of Accounting**

The Revenue Bond Construction Fund is accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources.

#### **Budgets and Budgetary Accounting**

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. The District's governing board adopts an operating budget no later than July 1 in accordance with State law. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements. The Board revises this budget during the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

# COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

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### **Encumbrances**

The District utilizes an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated when the commitments are paid and all outstanding encumbrances are liquidated at June 30 since they do not constitute expenditures or liabilities.

### **Fund Balances - Governmental Funds**

As of June 30, 2011, fund balances of the governmental funds are classified as follows:

**Nonspendable** – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed** – amounts that can be used only for specific purposes determined by a formal action of the governing board. The governing board is the highest level of decision-making authority for the District. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the governing board.

**Assigned** – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the District's adopted policy, only the governing board or chief business officer may assign amounts for specific purposes.

**Unassigned** – all other spendable amounts.

### **Spending Order**

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the governing board has provided otherwise in its commitment or assignment actions.

### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

# COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

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### Changes in Accounting Principles

In March 2009, the GASB issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The objective of this Statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This Statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

The initial distinction that is made in reporting fund balance information is identifying amounts that are considered *nonspendable*, such as fund balance associated with inventories. This Statement also provides for additional classification as restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

The *restricted* fund balance category includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation. The *committed* fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. Amounts in the *assigned* fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. *Unassigned* fund balance is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications. In other funds, the unassigned classification should be used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned. Governments are required to disclose information about the processes through which constraints are imposed on amounts in the committed and assigned classifications.

Governments also are required to classify and report amounts in the appropriate fund balance classifications by applying their accounting policies that determine whether restricted, committed, assigned, and unassigned amounts are considered to have been spent. Disclosure of the policies in the notes to the financial statements is required.

The definitions of the general fund, special revenue fund type, capital projects fund type, debt service fund type, and permanent fund type are clarified by the provisions in this Statement. Interpretations of certain terms within the definition of the special revenue fund type have been provided and, for some governments, those interpretations may affect the activities they choose to report in those funds. The capital projects fund type definition also was clarified for better alignment with the needs of preparers and users. Definitions of other governmental fund types also have been modified for clarity and consistency.

The District has implemented the provisions of this statement for the year ended June 30, 2011.

# COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

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### New Accounting Pronouncements

In November 2010, the GASB issued GASB Statement No. 61, *The Financial Reporting Entity: Omnibus—an amendment of GASB Statements No. 14 and No. 34*. The objective of this Statement is to improve financial reporting for a governmental financial reporting entity. The requirements of Statement No. 14, *The Financial Reporting Entity*, and the related financial reporting requirements of Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*, were amended to better meet user needs and to address reporting entity issues that have arisen since the issuance of those Statements. The provisions of this Statement are effective for financial statements for periods beginning after June 15, 2012. Earlier application is encouraged.

### NOTE 2 - INVESTMENTS

#### Policies and Practices

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instrument; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreement; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security, and collateralized mortgage obligations.

#### Investment in County Treasury

The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (*Education Code* Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statement at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

**COLLEGE OF THE SEQUIOIAS COMMUNITY COLLEGE DISTRICT  
REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2011**

**General Authorizations**

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

**Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value is to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Pool. The District maintains a Revenue Bond Construction fund investment of \$26,210,841 with the Tulare County Investment Pool. The fair value of this investment is approximately \$26,210,841 with an average maturity of 639 days.

**NOTE 3 - PREPAID EXPENDITURES**

Prepaid expenditures at June 30, 2011 consisted of the following:

Vendor payments	<u>\$ 57,894</u>
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**COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT  
REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

**NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2011**

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**NOTE 4 - ACCOUNTS PAYABLE**

Accounts payable at June 30, 2011, consisted of the following:

Vendor payables	<u>\$ 2,267,570</u>
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**NOTE 5 - COMMITMENTS AND CONTINGENCIES**

As of June 30, 2011, the Revenue Bond Construction Fund (Proposition 39) had the following commitments with respect to unfinished capital projects:

Capital Project	Remaining Construction Commitment
Tulare Phase I - State funding	\$ 21,106,966
Tulare Phase I - Local funding	613,172
Tulare Phase III	17,042,519
Kalwall Project	244,979
Track Project	827,719
Southwest parking lot	1,256,276
Total	<u>\$ 41,091,631</u>

**Litigation**

The District is not currently a party to any legal proceedings.

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***SUPPLEMENTARY INFORMATION***

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**COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT  
REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

**SCHEDULE OF LONG-TERM OBLIGATIONS  
JUNE 30, 2011**

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**2006 General Obligation Bonds – Hanford Campus (Measure C Bonds)**

On November 7, 2006, registered voters of the Improvement District No. 1 (Hanford Campus) authorized the issuance and sale of \$22,000,000 in general obligation bonds by a 55 percent vote. The first series of the authorization, Series A, was issued on March 8, 2007, for \$14,999,982. The Series A bonds were issued as current interest bonds and capital appreciation bonds. On January 28, 2009, the Series B bonds were issued in the amount of \$6,995,778. The Series B bonds were also issued as current interest bonds and capital appreciation bonds. The bond proceeds will be used to finance the acquisition, construction, modernization and equipping of certain District property and facilities.

**2008 General Obligation Bonds – Visalia Campus (Measure I Bonds)**

On November 4, 2008, registered voters of the Improvement District No. 2 (Visalia Campus) authorized the issuance and sale of \$28,000,000 in general obligation bonds by a 55 percent vote. The first series of the authorization, Series A, was issued on January 28, 2009, for \$17,997,404. The Series A bonds were issued as current interest bonds and capital appreciation bonds. On May 18, 2010, the Series B bonds were issued in the amount of \$4,999,652. The Series B bonds were issued as current interests bonds and capital appreciation bonds. The District issued the Series C bonds on March 2, 2011. The Series C bonds were issued as current interest bonds and capital appreciation bonds as well. The total amount of the Series C issuance was \$4,995,439. The bond proceeds will be used to finance the acquisition, construction, modernization, and equipping of certain District property and facilities, and to pay costs of issuance associated with the bonds.

**2008 General Obligation Bonds – Tulare Campus (Measure J Bonds)**

On November 4, 2008, registered voters of the Improvement District No. 3 (Tulare Campus) authorized the issuance and sale of \$60,000,000 in general obligation bonds by a 55 percent vote. The first series of the authorization, Series A, was issued on January 28, 2009, for \$19,998,219. The Series A bonds were issued as current interest bonds and capital appreciation bonds. On May 18, 2010, the Series B bonds were issued in the amount of \$10,004,927. The Series B bonds were issued as current interests bonds and capital appreciation bonds. The bond proceeds will be used to finance the acquisition, construction, modernization, and equipping of certain District property and facilities.



**COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT  
REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

**SCHEDULE OF LONG-TERM OBLIGATIONS  
JUNE 30, 2011**

Visalia Series A, Current Interest General Obligation Bonds:

Year Ending June 30,	Principal	Interest	Total
2012	\$ -	\$ 738,300	\$ 738,300
2013	-	738,300	738,300
2014	-	738,300	738,300
2015	-	738,300	738,300
2016	-	738,300	738,300
2017-2021	-	3,691,500	3,691,500
2022-2026	1,145,000	3,691,500	4,836,500
2027-2031	7,965,000	2,639,926	10,604,926
2032-2034	4,640,000	403,150	5,043,150
Total	<u>\$ 13,750,000</u>	<u>\$ 14,117,576</u>	<u>\$ 27,867,576</u>

Visalia Series A, Capital Appreciation General Obligation Bonds:

Year Ending June 30,	Value at Maturity	Accreted Obligation	Interest to Accrete
2012	\$ 435,000	\$ 435,000	\$ -
2013	480,000	429,696	50,304
2014	530,000	424,742	105,258
2015	580,000	416,092	163,908
2016	630,000	404,586	225,414
2017-2021	4,030,000	1,848,786	2,181,214
2022-2025	4,415,000	1,234,485	3,180,515
Total	<u>\$ 11,100,000</u>	<u>\$ 5,193,387</u>	<u>\$ 5,906,613</u>

**COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT  
REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

**SCHEDULE OF LONG-TERM OBLIGATIONS  
JUNE 30, 2011**

Visalia Series B, Current Interest General Obligation Bonds:

Year Ending June 30,	Principal	Interest	Total
2012	\$ -	\$ 232,500	\$ 232,500
2013	-	232,500	232,500
2014	-	232,500	232,500
2015	-	232,500	232,500
2016	-	232,500	232,500
2017-2021	-	1,162,500	1,162,500
2022-2026	-	1,162,500	1,162,500
2027-2031	-	1,162,500	1,162,500
2032-2036	-	1,162,500	1,162,500
2037-2040	4,650,000	822,500	5,472,500
Total	<u>\$ 4,650,000</u>	<u>\$ 6,635,000</u>	<u>\$ 11,285,000</u>

Visalia Series B, Capital Appreciation General Obligation Bonds:

Year Ending June 30,	Value at Maturity	Accreted Obligation	Interest to Accrete
2034-2038	\$ 5,820,000	\$ 398,036	\$ 5,421,964
Total	<u>\$ 5,820,000</u>	<u>\$ 398,036</u>	<u>\$ 5,421,964</u>

Visalia Series C, Current Interest General Obligation Bonds:

Year Ending June 30,	Principal	Interest	Total
2012	\$ -	\$ 76,873	\$ 76,873
2013	-	206,525	206,525
2014	-	206,525	206,525
2015	-	206,525	206,525
2016	-	206,525	206,525
2017-2021	-	1,032,625	1,032,625
2022-2026	-	1,032,625	1,032,625
2027-2031	-	1,032,625	1,032,625
2032-2036	1,790,000	1,032,625	2,822,625
2037-2040	1,965,000	108,075	2,073,075
Total	<u>\$ 3,755,000</u>	<u>\$ 5,141,548</u>	<u>\$ 8,896,548</u>

**COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT  
REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

**RECONCILIATION OF ANNUAL FINANCIAL AND BUDGET REPORT WITH  
AUDITED FINANCIAL STATEMENTS  
JUNE 30, 2011**

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There were no adjustments to the Unaudited Actual Financial Report, which required reconciliation to the audited financial statements at June 30, 2011.

**COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT  
REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

**NOTE TO SUPPLEMENTARY INFORMATION  
JUNE 30, 2011**

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**NOTE 1 - PURPOSE OF SCHEDULES**

**Schedule of Long-Term Obligations**

This schedule provides a debt repayment schedule associated with the bond proceeds received through issuance of Proposition 39 obligations.

**Reconciliation of Annual Financial and Budget Report With Audited Financial Statements**

This schedule provides the information necessary to reconcile the fund balance of the Revenue Bond Construction Fund (Proposition 39) reported on the Unaudited Actual Financial Report to the audited financial statements.

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***INDEPENDENT AUDITORS' REPORT***

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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Governing Board and  
Citizens Oversight Committee  
College of the Sequoias Community College District  
Visalia, California

We have audited the accompanying financial statements of the College of the Sequoias Community College District (the District) Revenue Bond Construction Fund (Proposition 39), as of and for the year ended June 30, 2011, and have issued our report thereon dated December 14, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Internal Control Over Financial Reporting**

In planning and performing our audit, we considered College of the Sequoias Community College District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College of the Sequoias Community College District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the College of the Sequoias Community College District's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether College of the Sequoias Community College District's Revenue Bond Construction Fund (Proposition 39) financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the governing board, management, and the Proposition 39 Citizen Oversight Committee, and is not intended to be and should not be used by anyone other than these specified parties.

*Vannoy, Kiv, Day & Co., LLP*

Fresno, California  
December 14, 2011

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***SCHEDULE OF FINDINGS AND QUESTIONED COSTS***

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**COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT  
REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

**FINANCIAL STATEMENT FINDINGS  
JUNE 30, 2011**

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None reported.

**COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT  
REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
JUNE 30, 2011**

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None reported.

**COLLEGE OF THE SEQUOIAS  
COMMUNITY COLLEGE DISTRICT**

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**PROPOSITION 39  
GENERAL OBLIGATION BONDS  
PERFORMANCE AUDIT**

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**JUNE 30, 2011**

**COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT  
PROPOSITION 39  
GENERAL OBLIGATION BONDS**

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## INDEPENDENT AUDITORS' REPORT ON PERFORMANCE

Governing Board and  
Citizens Oversight Committee  
College of the Sequoias Community College District  
Visalia, California

We were engaged to conduct a performance audit of the College of the Sequoias Community College District (the District), Proposition 39 General Obligation Bond funds for the year ended June 30, 2011.

We conducted this performance audit in accordance with the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

Our audit was limited to the objectives listed within the report which includes determining the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the District's compliance with those requirements.

In planning and performing our performance audit, we obtained an understanding of the District's internal control in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39 and outlined in Article XIII A, Section 1 (b)(3)(C) of the California Constitution. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

The results of our tests indicated that the District expended Proposition 39 General Obligation Bond funds only for the specific projects approved by the voters, in accordance with Proposition 39 and outlined in Article XIII A, Section 1 (b)(3)(C) of the California Constitution.

*Vavrinek, Trine, Day & Co., LLP*

Fresno, California  
December 14, 2011

# COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)

JUNE 30, 2011

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## AUTHORITY FOR ISSUANCE

The Proposition 39 Bonds are issued pursuant to the Constitution and laws of the State of California (the State), including the provisions of Chapters 1 and 1.5 of Part 10 of the California Education Code, and other applicable provisions of law. The Bonds are authorized to be issued by a resolution adopted by the Board of Trustees of the District acting as the governing board of the Improvement Districts.

The Improvement District 1 (Hanford Campus) received authorization at an election held on November 7, 2006, to issue bonds of the District in an aggregate principal amount not to exceed \$22,000,000 to finance specific construction and renovation projects approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District (the 2006 Authorization). The Bonds represent the first and second series of the authorized bonds to be issued under the 2006 Authorization.

The Improvement District 2 (Visalia Campus) received authorization at an election held on November 4, 2008, to issue bonds of the District in an aggregate principal amount not to exceed \$28,000,000 to finance specific construction and renovation projects approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District (the 2008 Authorization). The Bonds represent the first, second and third series of the authorized bonds to be issued under the 2008 Authorization.

The Improvement District 3 (Tulare Campus) received authorization at an election held on November 7, 2006, to issue bonds of the District in an aggregate principal amount not to exceed \$60,000,000 to finance specific construction and renovation projects approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District (the 2006 Authorization). The Bonds represent the first and second series of the authorized bonds to be issued under the 2006 Authorization.

## PURPOSE OF ISSUANCE

The net proceeds of the Bonds and any other series of general obligation bonds issued under the Authorizations will be used for the purposes specified in the District bond proposition submitted at the Elections. Excerpts from the ballot languages are as follows:

### Hanford Campus, Measure C Bonds

"To build a permanent educational center in Hanford by acquiring, constructing and equipping buildings, sites, libraries, classrooms, science and computer labs, to prepare students for university transfer, skilled jobs, law enforcement, firefighting and vocational programs, shall the College of the Sequoias Community College District issue \$22 million in bonds, at legal rates, with citizen oversight, guaranteed annual financial audits, no money for administrators salaries?"

# COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)

JUNE 30, 2011

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## Visalia Campus, Measure I Bonds

"To better prepare students for high demand jobs, qualify for \$47 million in State building grants, construct a nursing education and training center, upgrade nursing instruction equipment, heating and ventilation, classroom/computer technology, labs, and safety systems, repair aging roofs, electrical, plumbing, upgrade/construct/equip/acquire classrooms, facilities, sites, shall College of the Sequoias Visalia Area Improvement District No. 2 of the College of the Sequoias Community College District issue \$28 million in bonds, at legal rates, with citizen oversight, mandatory audits, and all funds staying in the Visalia area?"

## Tulare Campus, Measure J Bonds

"To build a permanent Tulare College Center, including buildings for welding/ farming equipment repair classes/ vocational education, qualify for \$98 million in State building grants, construct classrooms, library, computer labs, an agricultural education complex, livestock pavilion, including farm animal buildings and labs, upgrade/construct/equip/acquire classrooms, facilities/ sites; shall College of the Sequoias Tulare Area Improvement District No. 3 of the College of the Sequoias Community College District issue \$60 million in bonds, at legal rates, with citizen oversight, mandatory audits, and all funds staying in the Tulare area for college facilities?"

## **AUTHORITY FOR THE AUDIT**

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college districts, or county offices of education, "for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of rental property for school facilities", upon approval by 55 percent of the electorate. In addition to reducing the approval threshold from two-thirds to 55 percent, Proposition 39 and the enacting legislation (AB 1908 and AB 2659) requires the following accountability measures as codified in Education Code sections 15278-15282:

1. Requires that the proceeds from the sale of the bonds be used only for the purposes specified in Article XIII A, Section 1(b)(3)(C) of the California Constitution, and not for any other purpose, including teacher and administrator salaries and other school operating expenses.
2. The community college district must list the specific school facilities projects to be funded in the ballot measure, and must certify that the governing board has evaluated safety, class size reduction and information technology needs in developing the project list.
3. Requires the community college district to appoint a citizen's oversight committee.
4. Requires the community college district to conduct an annual independent financial audit and performance audit in accordance with the Government Auditing Standards issued by the Comptroller General of the United States of the bond proceeds until all of the proceeds have been expended.
5. Requires the school district to conduct an annual independent performance audit to ensure that the funds have been expended only on the specific projects listed.

# **COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

**JUNE 30, 2011**

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## **OBJECTIVES OF THE AUDIT**

1. Determine whether expenditures charged to the Revenue Bond Construction Fund have been made in accordance with the bond project list approved by the voters through the approval of Proposition 39.
2. Determine whether salary transactions, charged to the Revenue Bond Construction Fund were in support of Proposition 39 and not for District general administration or operations.

## **SCOPE OF THE AUDIT**

The scope of our performance audit covered the period of July 1, 2010 to June 30, 2011. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2011 were not reviewed or included within the scope of our audit or in this report.

## **PROCEDURES PERFORMED**

We obtained the general ledger and the project expenditure reports prepared by the District for the fiscal year ended June 30, 2011 for the Revenue Bond Construction Fund (Proposition 39). Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for a sample of expenditures to ensure compliance with the requirements of Article XIII A, Section 1(b)(3)(C) of the California Constitution and Proposition 39 as to the approved bond projects list. We performed the following procedures:

1. We selected a sample of expenditures for the period starting July 1, 2010 and ending June 30, 2011, and reviewed supporting documentation to ensure that such funds were properly expended on the specific projects listed in the ballot text.
2. Our sample included transactions totaling \$7,117,874 of the total expenditures of \$16,124,880.
3. We verified that funds from the Revenue Bond Construction Fund (Proposition 39) were generally expended for the construction, renovation, furnishing and equipping of District facilities constituting authorized bond projects.

## **CONCLUSION**

The results of our tests indicated that, in all significant respects, the College of the Sequoias Community College District has properly accounted for the expenditures held in the Revenue Bond Construction Fund (Proposition 39) and that such expenditures were made for costs authorized by the voters of the District.



**COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT  
REVENUE BOND CONSTRUCTION FUND (PROPOSITION 39)**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
JUNE 30, 2011**

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None reported.