## COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT

REVENUE BOND CONSTRUCTION FUND (MEASURES C, I, AND J) FINANCIAL AND PERFORMANCE AUDITS

JUNE 30, 2017

## COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT

## REVENUE BOND CONSTRUCTION FUND (MEASURES C, I, AND J) FINANCIAL AUDIT

JUNE 30, 2017

## TABLE OF CONTENTSJUNE 30, 2017

### FINANCIAL SECTION

Independent Auditor's Report	2
Revenue Bond Construction Fund (Measures C, I, and J)	
Balance Sheet	4
Statement of Revenues, Expenditures, and Changes in Fund Balance	5
Notes to Financial Statements	6
SUPPLEMENTARY INFORMATION	
Schedule of Long-Term Obligations	10
Reconciliation of Annual Financial Report With Audited Revenue Bond Construction Fund (Measures C, I, and J)	17
Note to Supplementary Information	18
INDEPENDENT AUDITOR'S REPORT	
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing</i> <i>Standards</i>	20
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	
Financial Statement Findings	23
Summary Schedule of Prior Audit Findings	24

FINANCIAL SECTION



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#### **INDEPENDENT AUDITOR'S REPORT**

Governing Board and Citizens Oversight Committee College of the Sequoias Community College District Visalia, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the College of the Sequoias Community College District's (the District), Revenue Bond Construction Fund (Measures C, I, and J), as of and for the year ended June 30, 2017, and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of financial statements, whether due to error or fraud. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting principles used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Revenue Bond Construction Fund (Measures C, I, and J) of the College of the Sequoias Community College District at June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Building Fund specific to Measures C, I, and J, and are not intended to present fairly the financial position and changes in financial position of College of the Sequoias Community College District in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### **Other Matters**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the College of the Sequoias Community College District's basic financial statements. The accompanying supplementary information as listed on the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information to the financial statements is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 26, 2017, on our consideration of the District's Building Fund (Measures C, I, and J) internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's Building Fund (Measures C, I, and J) internal control over financial reporting and compliance.

Variak, Trine, Day & Co, het

Fresno, California December 26, 2017

### BALANCE SHEET JUNE 30, 2017

ASSETS Cash and cash equivalents	\$ -
LIABILITIES AND FUND EQUITY	
LIABILITIES	
Accounts payable	\$ -
FUND EQUITY	
Restricted	-
Total Liabilities and	
Fund Equity	\$ -

The accompanying notes are an integral part of these financial statements.

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED JUNE 30, 2017

REVENUES Local revenues	\$ 7,953
<b>EXPENDITURES</b> Capital outlay	 699,849
DEFICIENCY OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES	 (691,896)
FUND BALANCE, BEGINNING OF YEAR FUND BALANCE, END OF YEAR	\$ 691,896 -

The accompanying notes are an integral part of these financial statements.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the College of the Sequoias Community College District Revenue Bond Construction Fund (Measures C, I, and J) conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA). The College of the Sequoias Community College District Revenue Bond Construction Fund accounts for financial transactions in accordance with the policies and procedures of the California School Accounting Manual.

### **Financial Reporting Entity**

The financial statements include only the Revenue Bond Construction Fund of the College of the Sequoias Community College District used to account for Measures C, I, and J projects. This Fund was established to account for the expenditures of general obligation bonds issued under Measures C, I, and J. These financial statements are not intended to present fairly the financial position and results of operations of the College of the Sequoias Community College District in compliance with accounting principles generally accepted in the United States of America.

### **Fund Accounting**

The operations of the Revenue Bond Construction Fund are accounted for in a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Resources are allocated to and accounted for in the fund based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

### **Basis of Accounting**

The Revenue Bond Construction Fund is accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources.

### **Budgets and Budgetary Accounting**

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. The District's governing board adopts an operating budget no later than July 1 in accordance with State law. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements. The Board revises this budget during the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017

### Encumbrances

The District utilizes an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated when the commitments are paid and all outstanding encumbrances lapse at June 30.

### Fund Balance - Revenue Bond Construction Fund (Measures C, I, and J)

As of June 30, 2017, the fund balance is classified as follows:

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Unassigned – all other spendable amounts. The District currently does not have any unassigned funds.

### **Spending Order**

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the governing board has provided otherwise in its commitment or assignment actions.

### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

### **New Accounting Pronouncements**

In May 2017, the GASB issued Statement No. 86, Certain Debt Extinguishment Issues. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance.

The requirements of this Statement are effective for reporting periods beginning after June 15, 2017. Early implementation is encouraged.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017

### **NOTE 2 - CONTINGENCIES**

### Litigation

The District is not currently a party to any legal proceedings regarding bond projects.

SUPPLEMENTARY INFORMATION

## SCHEDULE OF LONG-TERM OBLIGATIONS JUNE 30, 2017

### 2006 General Obligation Bonds – Hanford Campus (Measure C Bonds)

On November 7, 2006, registered voters of the Improvement District No. 1 (Hanford Campus) authorized the issuance and sale of \$22,000,000 in general obligation bonds by a 55 percent vote. The first series of the authorization, Series A, was issued on March 8, 2007, for \$14,999,982. The Series A bonds were issued as current interest bonds and capital appreciation bonds. On January 28, 2009, the Series B bonds were issued in the amount of \$6,995,778. The Series B bonds were also issued as current interest bonds and capital appreciation bonds. The bond proceeds will be used to finance the acquisition, construction, modernization and equipping of certain District property and facilities on the Hanford Campus and to pay the cost of issuance.

### 2008 General Obligation Bonds – Visalia Campus (Measure I Bonds)

On November 4, 2008, registered voters of the Improvement District No. 2 (Visalia Campus) authorized the issuance and sale of \$28,000,000 in general obligation bonds by a 55 percent vote. The first series of the authorization, Series A, was issued on January 28, 2009, for \$17,997,404. The Series A bonds were issued as current interest bonds and capital appreciation bonds. On May 18, 2010, the Series B bonds were issued in the amount of \$4,999,652. The Series B bonds were issued as current interests bonds and capital appreciation bonds. The District issued the Series C bonds on March 2, 2011. The Series C bonds were issued as current interest bonds and capital appreciation bonds as well. The total amount of the Series C issuance was \$4,995,439. The bond proceeds will be used to finance the acquisition, construction, modernization, and equipping of certain District property and facilities on the Visalia Campus, and to pay costs of issuance.

### 2008 General Obligation Bonds – Tulare Campus (Measure J Bonds)

On November 4, 2008, registered voters of the Improvement District No. 3 (Tulare Campus) authorized the issuance and sale of \$60,000,000 in general obligation bonds by a 55 percent vote. The first series of the authorization, Series A, was issued on January 28, 2009, for \$19,998,219. The Series A bonds were issued as current interest bonds and capital appreciation bonds. On May 18, 2010, the Series B bonds were issued in the amount of \$10,004,927. The Series B bonds were issued as current interests bonds and capital appreciation bonds. The bond proceeds will be used to finance the acquisition, construction, modernization, and equipping of certain District property and facilities. On August 14, 2013, the Series C bonds were issued in the amount of \$3,401,460. The Series C bonds were issued as current interest bonds and capital appreciation bonds. The bond proceeds will be used to finance the series D bonds were issued as current interest bonds and capital appreciation bonds. The total amount of the Series D bonds on May 10, 2016. The Series D bonds were issued as current interest bonds. The total amount of the Series D issuance was \$3,710,000. The bond proceeds will be used to finance the acquisition, construction, modernization bonds. The Campus, to repay the Bond Anticipation Notes and to pay the cost of issuance.

## SCHEDULE OF LONG-TERM OBLIGATIONS JUNE 30, 2017

### **Bonded Debt**

The outstanding general obligation bonded debt is as follows:

Year Issued	Campus	Maturity Date	Interest Rate %	Original Issue	Bonds Outstanding July 1, 2016	Accreted/ Issued	Redeemed	Bonds Outstanding June 30, 2017
General	obligation	n bonds:						
2006	Hanford	2/1/2033	3.58-4.25	\$ 14,999,982	\$ 15,442,389	\$ 171,185	\$ 13,830,000	\$ 1,783,574
2008	Hanford	2/1/2034	1.85-6.99	6,995,778	7,816,920	307,187	355,000	7,769,107
2008	Visalia	8/1/2033	2.4-6.22	17,997,404	19,111,856	547,281	14,435,000	5,224,137
2010	Visalia	8/1/2039	5.1-6.610	4,999,652	5,345,948	82,202	-	5,428,150
2011	Visalia	8/1/2036	4.12-7.74	4,995,439	5,793,802	109,673	4,906,696	996,779
2008	Tulare	8/1/2033	2.4-6.36	19,998,219	20,562,426	606,415	14,930,000	6,238,841
2011	Tulare	8/1/2040	3.28-7.62	10,004,927	12,999,438	738,788	230,000	13,508,226
2013	Tulare	8/1/2042	2.09-5.20	3,401,460	3,836,322	167,364	-	4,003,686
2016	Tulare	8/1/2040	3.00-5.00	3,710,000	3,710,000	-	-	3,710,000
	Total				\$ 94,619,101	\$ 2,730,095	\$ 48,686,696	\$ 48,662,500

### Debt Service Requirements to Maturity

2006 Hanford Series A, Capital Appreciation General Obligation Bonds:

Year Ending June 30,	Value at Maturity	Accreted Obligation	Interest to Accrete
2018	\$ 335,000	\$ 335,000	\$ -
2019	390,000	352,560	37,440
2020	440,000	359,568	80,432
2021	495,000	365,706	129,294
2022	555,000	370,740	184,260
Total	\$ 2,215,000	\$ 1,783,574	\$ 431,426

## SCHEDULE OF LONG-TERM OBLIGATIONS JUNE 30, 2017

2008 Hanford Series B, Current Interest General Obligation Bonds:

Year Ending			
June 30,	Principal	Interest	Total
2018	\$ 385,000	\$ 149,3	13 \$ 534,313
2019	405,000	135,8	38 540,838
2020	435,000	120,6	50 555,650
2021	465,000	103,2	50 568,250
2022	495,000	80,0	00 575,000
2023-2024	1,105,000	83,7	50 1,188,750
Total	\$ 3,290,000	\$ 672,8	01 \$ 3,962,801

2008 Hanford Series B, Capital Appreciation General Obligation Bonds:

Year Ending	Value at	Accreted	Interest to
June 30,	Maturity	Obligation	Accrete
2030	\$ 4,560,000	\$ 2,039,232	\$ 2,520,768
2033	2,205,000	791,154	1,413,846
2034	5,855,000	1,648,721	4,206,279
Total	\$ 12,620,000	\$ 4,479,107	\$ 8,140,893

2008 Visalia Series A, Capital Appreciation General Obligation Bonds:

Year Ending June 30,	Value at Maturity	Accreted Obligation	Interest to Accrete
2018	\$ 745,000	\$ 745,000	\$ -
2019	805,000	720,636	84,364
2020	865,000	693,211	171,789
2021	930,000	667,182	262,818
2022	995,000	638,989	356,011
2023-2025	3,420,000	1,759,119	1,660,881
Total	\$ 7,760,000	\$ 5,224,137	\$ 2,535,863

# SCHEDULE OF LONG-TERM OBLIGATIONS JUNE 30, 2017

2008 Visalia Series B, Current Interest General Obligation Bonds:

Year Ending			
June 30,	Principal	Interest	Total
2018	\$ -	\$ 232,500	\$ 232,500
2019	-	232,500	232,500
2020	-	232,500	232,500
2021	-	232,500	232,500
2022	-	232,500	232,500
2023-2027	-	1,162,500	1,162,500
2028-2032	-	1,162,500	1,162,500
2033-2037	-	1,162,500	1,162,500
2038-2040	4,650,000	590,000	5,240,000
Total	\$ 4,650,000	\$ 5,240,000	\$ 9,890,000

2008 Visalia Series B, Capital Appreciation General Obligation Bonds:

Year Ending	Value at	Accreted	Interest to
June 30,	Maturity	Obligation	Accrete
2034-2038	\$ 5,820,000	\$ 778,150	\$ 5,041,850

2008 Visalia Series C, Capital Appreciation General Obligation Bonds:

Year Ending June 30,	Value at Maturity		Accreted Obligation	Interest to Accrete
2018	\$ 20,00	0 5	\$ 20,000	\$ -
2019	35,000	0	31,150	3,850
2020	55,000	0	43,560	11,440
2021	70,00	0	49,350	20,650
2022	90,00	0	56,466	33,534
2023-2027	965,00	0	404,777	560,223
2028-2031	1,500,000	0	391,476	1,108,524
Total	\$ 2,735,00	0 5	\$ 996,779	\$ 1,738,221

## SCHEDULE OF LONG-TERM OBLIGATIONS JUNE 30, 2017

2008 Tulare Series A, Capital Appreciation General Obligation Bonds:

Year Ending June 30,	Value at Maturity	Accreted Obligation	Interest to Accrete
2018	\$ 785,000	\$ 785,000	\$ -
2019	845,000	762,866	82,134
2020	910,000	741,650	168,350
2021	975,000	717,405	257,595
2022	1,045,000	694,298	350,702
2023-2026	4,940,000	2,537,622	2,402,378
Total	\$ 9,500,000	\$ 6,238,841	\$ 3,261,159

2008 Tulare Series B, Current Interest General Obligation Bonds:

Year Ending				
June 30,	Principal	Interest		Total
2018	\$ -	\$	178,625	\$ 178,625
2019	-		178,625	178,625
2020	295,000		178,625	473,625
2021	340,000		166,825	506,825
2022	385,000		153,225	538,225
2023-2027	595,000		653,807	1,248,807
2028-2032	2,035,000		367,112	2,402,112
Total	\$ 3,650,000	\$	1,876,844	\$ 5,526,844

2008 Tulare Series B, Capital Appreciation General Obligation Bonds:

Year Ending	Value at	Accreted	Interest to
June 30,	Maturity	Obligation	Accrete
2018	\$ 250,000	\$ 250,000	\$ -
2019	270,000	240,300	29,700
2034-2037	11,880,000	2,702,224	9,177,776
Total	\$ 12,400,000	\$ 3,192,524	\$ 9,207,476

## SCHEDULE OF LONG-TERM OBLIGATIONS JUNE 30, 2017

2008 Tulare Series B, Capital Appreciation Term General Obligation Bonds:

Mandatory sinking fund requirements:

	Value at		
	Mandatory		
Year Ending	Redemption	Accreted	Interest to
June 30,	Date	Obligation	Accrete
2038-2041	\$ 12,737,439	\$ 2,528,602	\$ 10,208,837

Final Maturity:

Year Ending	Value at
June 30,	Maturity
2041	\$ 14,285,000

2008 Tulare Series B, Convertible Capital Appreciation Term General Obligation Bonds:

Capital Appreciation Term Bonds:

Year Ending	Value at	Accreted	Interest to
June 30,	Maturity	Obligation	Accrete
2022	\$ 5,500,000	\$ 4,137,100	\$ 1,362,900

Upon maturity of capital appreciation term bonds, current interest bond payment requirements:

Year Ending			
June 30,	Principal	Interest	Total
2022-2026	\$ -	\$ 1,595,000	\$ 1,595,000
2027-2031	-	1,993,750	1,993,750
2032-2036	-	1,993,750	1,993,750
2037-2041	5,500,000	1,789,300	7,289,300
Total	\$ 5,500,000	\$ 7,371,800	\$ 12,871,800

## SCHEDULE OF LONG-TERM OBLIGATIONS JUNE 30, 2017

2008 Tulare Series C, Current Interest General Obligation Bonds:

Year Ending June 30,	Principal	]	Interest	Total
2018	<u> </u>	\$	63,075	\$ 63,075
2019	65,000		63,075	128,075
2020	65,000		61,775	126,775
2021	60,000		60,475	120,475
2022	60,000		58,975	118,975
2023-2027	235,000		264,075	499,075
2028-2032	90,000		221,288	311,288
2033-2037	-		212,500	212,500
2038-2042	-		212,500	212,500
2043	850,000		42,500	 892,500
Total	\$ 1,425,000	\$	1,260,238	\$ 2,685,238

2008 Tulare Series C, Convertible Capital Appreciation Term General Obligation Bonds:

Capital Appreciation Term Bonds:

Year Ending	Value at	Accreted	Interest to
June 30,	Maturity	Obligation	Accrete
2039	\$ 2,130,000	\$ 786,822	\$ 1,343,178
2042	4,920,000	1,791,864	3,128,136
Total	\$ 7,050,000	\$ 2,578,686	\$ 4,471,314

2008 Tulare Series D, Current Interest General Obligation Bonds:

Year Ending				
June 30,	Pr	incipal	Interest	Total
2018	\$	105,000	\$ 134,400	\$ 239,400
2019		50,000	129,150	179,150
2020		60,000	126,650	186,650
2021		65,000	123,650	188,650
2022		70,000	120,400	190,400
2023-2027		485,000	540,750	1,025,750
2028-2032		800,000	401,800	1,201,800
2033-2037		960,000	261,300	1,221,300
2038-2041	1	,115,000	89,338	1,204,338
Total	\$ 3	,710,000	\$ 1,927,438	\$ 5,637,438

### RECONCILIATION OF ANNUAL FINANCIAL REPORT WITH AUDITED REVENUE BOND CONSTRUCTION FUND (MEASURES C, I, AND J) JUNE 30, 2017

There were no adjustments to the Unaudited Actual Revenue Bond Construction Fund (Measures C, I, and J), which required reconciliation to the audited financial statements at June 30, 2017.

## NOTE TO SUPPLEMENTARY INFORMATION JUNE 30, 2017

### **NOTE 1 - PURPOSE OF SCHEDULES**

### Schedule of Long-Term Obligations

This schedule provides a debt repayment schedule associated with the bond proceeds received through issuance of Revenue Bond Construction Fund (Measures C, I, and J) obligations.

### Reconciliation of Annual Financial Report With Audited Revenue Bond Construction Fund

This schedule provides the information necessary to reconcile the fund balance of the Revenue Bond Construction Fund (Measures C, I, and J) reported on the Unaudited Actual Financial Report to the audited financial statements.

INDEPENDENT AUDITOR'S REPORT



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### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Governing Board and Citizens Oversight Committee College of the Sequoias Community College District Visalia, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the accompanying financial statements of the College of the Sequoias Community College District (the District) Revenue Bond Construction Fund (Measures C, I, and J), as of and for the year ended June 30, 2017, and the related notes of the financial statements, and have issued our report thereon dated December 26, 2017.

As discussed in Note 1, the financial statements present only the Revenue Bond Construction Fund specific to Measures C, I, and J, and are not intended to present fairly the financial position and changes in financial position of College of the Sequoias Community College District in accordance with accounting principles generally accepted in the United States of America.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered College of the Sequoias Community College District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College of the Sequoias Community College District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the College of the Sequoias Community College District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the College District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be, significant deficiencies or material weaknesses. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether College of the Sequoias Community College District's Revenue Bond Construction Fund (Measures C, I, and J) financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Fresno, California December 26, 2017 Schedule of Findings and Questioned Costs

## FINANCIAL STATEMENT FINDINGS JUNE 30, 2017

None reported.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2017

There were no audit findings reported in the prior year's schedule of Financial Statement Findings.

## COLLEGE OF THE SEQUOIAS COMMUNITY COLLEGE DISTRICT

## REVENUE BOND CONSTRUCTION FUND (MEASURES C, I, AND J) PERFORMANCE AUDIT

JUNE 30, 2017

### PERFORMANCE AUDIT TABLE OF CONTENTS JUNE 30, 2017

Independent Auditor's Report on Performance	1
Authority for Issuance	2
Purpose of Issuance	2
Authority for the Audit	3
Objectives of the Audit	4
Scope of the Audit	4
Procedures Performed	4
Conclusion	4
Schedule of Findings and Questioned Costs	5
Summary Schedule of Prior Year Audit Findings	6



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#### **INDEPENDENT AUDITOR'S REPORT ON PERFORMANCE**

Governing Board and Citizens Oversight Committee College of the Sequoias Community College District Visalia, California

We were engaged to conduct a performance audit of the College of the Sequoias Community College District (the District) Revenue Bond Construction Fund (Measures C, I, and J) for the year ended June 30, 2017.

We conducted this performance audit in accordance with the standards applicable to performance audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusion based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our conclusions based on our audit objectives.

Our audit was limited to the objectives listed within the report which includes determining the District's compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIIIA, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the District's compliance with those requirements.

In planning and performing our performance audit, we obtained an understanding of the District's internal control in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39 and outlined in Article XIIIA, Section 1(b)(3)(C) of the California Constitution, but not for the purpose of expressing an opinion of the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

The results of our tests indicated that the District expended Revenue Bond Construction Fund (Measures C, I, and J) funds only for the specific projects approved by the voters, in accordance with Proposition 39 and outlined in Article XIIIA, Section 1(b)(3)(C) of the California Constitution.

Varink, Trine, Day & Co; het

Fresno, California December 26, 2017

### JUNE 30, 2017

### **AUTHORITY FOR ISSUANCE**

The general obligations bonds associated with Measures C, I, and J were issued pursuant to the Constitution and laws of the State of California (the State), including the provisions of Chapters 1 and 1.5 of Part 10 of the California Education Code, and other applicable provisions of law. The bonds are authorized to be issued by a resolution adopted by the Board of Trustees of the District acting as the governing board of the Improvement Districts.

The Improvement District 1 (Hanford Campus) received authorization at an election held on November 7, 2006, to issue bonds of the District in an aggregate principal amount not to exceed \$22,000,000 to finance specific construction and renovation projects approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District (the 2006 Authorization). The bonds represent the first and second series of the authorized bonds to be issued under the 2006 Authorization.

The Improvement District 2 (Visalia Campus) received authorization at an election held on November 4, 2008, to issue bonds of the District in an aggregate principal amount not to exceed \$28,000,000 to finance specific construction and renovation projects approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District (the 2008 Authorization). The bonds represent the first, second and third series of the authorized bonds to be issued under the 2008 Authorization.

The Improvement District 3 (Tulare Campus) received authorization at an election held on November 7, 2006, to issue bonds of the District in an aggregate principal amount not to exceed \$60,000,000 to finance specific construction and renovation projects approved by eligible voters within the District. The proposition required approval by at least 55 percent of the votes cast by eligible voters within the District (the 2006 Authorization). The bonds represent the first and second series of the authorized bonds to be issued under the 2006 Authorization.

### PURPOSE OF ISSUANCE

The net proceeds of the Bonds and any other series of general obligation bonds issued under the Authorizations will be used for the purposes specified in the District bond proposition submitted at the Elections. Excerpts from the ballot languages are as follows:

### Hanford Campus, Measure C Bonds

"To build a permanent educational center in Hanford by acquiring, constructing and equipping buildings, sites, libraries, classrooms, science and computer labs, to prepare students for university transfer, skilled jobs, law enforcement, firefighting and vocational programs, shall the College of the Sequoias Community College District issue \$22 million in bonds, at legal rates, with citizen oversight, guaranteed annual financial audits, no money for administrators salaries".

### JUNE 30, 2017

### Visalia Campus, Measure I Bonds

"To better prepare students for high demand jobs, qualify for \$47 million in State building grants, construct a nursing education and training center, upgrade nursing instruction equipment, heating and ventilation, classroom/computer technology, labs, and safety systems, repair aging roofs, electrical, plumbing, upgrade/construct/equip/acquire classrooms, facilities, sites, shall College of the Sequoias Visalia Area Improvement District No. 2 of the College of the Sequoias Community College District issue \$28 million in bonds, at legal rates, with citizen oversight, mandatory audits, and all funds staying in the Visalia area".

### Tulare Campus, Measure J Bonds

"To build a permanent Tulare College Center, including buildings for welding/ farming equipment repair classes/vocational education, qualify for \$98 million in State building grants, construct classrooms, library, computer labs, an agricultural education complex, livestock pavilion, including farm animal buildings and labs, upgrade/construct/equip/acquire classrooms, facilities/sites; shall College of the Sequoias Tulare Area Improvement District No. 3 of the College of the Sequoias Community College District issue \$60 million in bonds, at legal rates, with citizen oversight, mandatory audits, and all funds staying in the Tulare area for college facilities".

### **AUTHORITY FOR THE AUDIT**

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by school districts, community college districts, or county offices of education, "for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of rental property for school facilities", upon approval by 55 percent of the electorate. In addition to reducing the approval threshold from two-thirds to 55 percent, Proposition 39 and the enacting legislation (AB 1908 and AB 2659) requires the following accountability measures as codified in *Education Code* Sections 15278-15282:

- 1. Requires that the proceeds from the sale of the bonds be used only for the purposes specified in Article XIIIA, Section 1(b)(3)(C) of the California Constitution, and not for any other purpose, including teacher and administrator salaries and other school operating expenses.
- 2. The community college district must list the specific school facilities projects to be funded in the ballot measure, and must certify that the governing board has evaluated safety, class size reduction and information technology needs in developing the project list.
- 3. Requires the community college district to appoint a citizen's oversight committee.
- 4. Requires the community college district to conduct an annual independent financial audit and performance audit in accordance with the Government Auditing Standards issued by the Comptroller General of the United States of the bond proceeds until all of the proceeds have been expended.
- 5. Requires the school district to conduct an annual independent performance audit to ensure that the funds have been expended only on the specific projects listed.

### **JUNE 30, 2017**

### **OBJECTIVES OF THE AUDIT**

- 1. Determine whether expenditures charged to the Revenue Bond Construction Fund have been made in accordance with the bond project list approved by the voters through the approval of Measures C, I, and J.
- 2. Determine whether salary transactions, charged to the Revenue Bond Construction Fund were in support of Measures C, I, and J and not for District general administration or operations.

### SCOPE OF THE AUDIT

The scope of our performance audit covered the period of July 1, 2016 to June 30, 2017. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2017 were not reviewed or included within the scope of our audit or in this report.

### **PROCEDURES PERFORMED**

We obtained the general ledger and the project expenditure reports prepared by the District for the fiscal year ended June 30, 2017, for the Revenue Bond Construction Fund (Measures C, I, and J). Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for a sample of expenditures to ensure compliance with the requirements of Article XIIIA, Section 1(b)(3)(C) of the California Constitution and Measures C, I, and J as to the approved bond projects list. We performed the following procedures:

- 1. We selected a sample of expenditures for the period starting July 1, 2016 and ending June 30, 2017, and reviewed supporting documentation to ensure that such funds were properly expended on the specific projects listed in the ballot text.
- 2. Our sample included transactions totaling \$129,240 of the total expenditures of \$699,849.
- 3. We verified that funds from the Revenue Bond Construction Fund (Measures C, I, and J) were generally expended for the construction, renovation, furnishing and equipping of District facilities constituting authorized bond projects.

### CONCLUSION

The results of our tests indicated that, in all significant respects, the College of the Sequoias Community College District has properly accounted for the expenditures held in the Revenue Bond Construction Fund (Measures C, I, and J) and that such expenditures were made for costs authorized by the voters of the District.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS JUNE 30, 2017

None reported.

## **SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2017**

There were no audit findings reported in the prior year's Schedule of Findings and Questioned Costs.